

Message Text

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ACTION SS-15

INFO OCT-01 NEA-10 ADP-00 CU-04 NSC-10 DODE-00 CIAE-00

INR-10 NSAE-00 PA-03 RSC-01 USIA-12 PRS-01 RSR-01

SIL-01 LAB-06 PC-15 /090 W
----- 045638

R 270445 Z APR 73

FM AMEMBASSY KABUL

TO SECSTATE WASHDC 3000

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 3075

E. O. 11652: GDS

TAGS: PFOR

SUBJ: YOUTH PARA

REF: STATE 70302

RESPONSES REQUESTED REFTEL FOLLOW:

- I. A. 1. YOUNG POLITICAL LEADERS 20 PERCENT
2. YOUNG MILITARY 10 PERCENT
3. YOUNG BUREAUCRATS (ALL MINISTRIES) 20 PERCENT
4. MEDIA 5 PERCENT
5. CHURCH 5 PERCENT
6. BUSINESS 5 PERCENT
7. EDUCATION 10 PERCENT
T 8. UNIVERSITY FACULTIES (ESP. AGRICULTURE,
ENGINEERING, EDUCATION AND UNIVERSITY
ADMINISTRATION) 15 PERCENT
9. ARTISTIC - FINE ARTS COMMUNITY 5 PERCENT
10. ROYAL FAMILY 5 PERCENT
- I. B. AFGHANISTAN REPRESENTS USUAL THIRD WORLD UNDERDEVELOPMENT
PROBLEMS - INCLUDING SPECIAL LIMITATIONS AFGHAN SOCIETY WHICH
RENDERS NEAT CATEGORIES DIFFICULT TO DRAW. FOR EXAMPLE: 1) AFGHAN
POLITICAL SYSTEM FUNCTIONS WITHOUT POLITICAL PARTIES (THEY
ARE AS YET NOT LEGAL); 2) ABSENCE OF LEGISLATION ON
ASSOCIATIONS MEANS NO RPT NO LEGAL STUDENT ASSOCIATIONS OF ANY
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KIND; AND 3) ALTHOUGH LABOR LEGISLATION UNDER PREPARATION, NO RPT NO TRADE UNIONS EXIST IN COUNTRY. ADDITIONALLY, DUE TRADITIONALLY LIMITED EDUCATIONAL OPPORTUNITIES AND NATURE AFGHAN SOCIETY MANY OVERLAPPING CATEGORIES EXIST (E. G. POTENTIAL POLITICAL LEADER, PROMISING BUREAUCRAT AND ACTIVE JOURNALIST CAN BE SAME PERSON). HENCE RATIONALE OF WEIGHTS ASSIGNED PARA I. A. NOT WHOLLY SCIENTIFIC, ALTHOUGH THEY APPROXIMATE ACCURATE REFLECTION BOTH CURRENT AND IDEAL INVESTMENT MISSION EFFORT UNDER EXISTING SITUATION. MISSION OF COURSE RETAINS FLEXIBILITY MAKE NECESSARY SHIFTS AS AFGHAN INSTITUTIONS EMERGE AND DEVELOP.

I. C. 1) UNIVERSITY OF KABUL - AS SOURCE VAST MAJORITY UPCOMING ELITE UNIVERSITY DEMANDS HIGH PRIORITY. WHILE DIFFICULT SPOT MOST PROMISING POTENTIAL LEADERS WITHIN UNIVERSITY CONTEXT, U. S. ROLE AS MAJOR CONTRIBUTOR TO AFGHAN EDUCATIONS SYSTEM GIVES US UNIQUE ADVANTAGES WE HOPE TO CONTINUE. OVERALL IMPACT LIKELY TO BE FAVORABLE.

2) POLITICAL PARTIES - ALTHOUGH NOT PRESENTLY LEGAL POLITICAL PARTIES WILL PROBABLY DEVELOP OVER SHORT TERM. CURRENTLY ONLY LEFTIST GROUPS ORGANIZED AND THEIR IMPACT WILL PROBABLY REMAIN NEGATIVE.

3) LABOR UNIONS - WILL PROBABLY DEVELOP OVER SHORT TERM, ALTHOUGH EARLY YEARS WILL INVOLVE HEAVY SURVEILLANCE BY GOVERNMENT - ESPECIALLY DUE SENSITIVITIES RGA ORGANIZATION POLITICAL LEFT, MOST LIKELY WHEN TRADE UNION MOVEMENT EMERGES ITS DEVELOPMENT WILL HAVE GENERALLY FAVORABLE IMPACT US INTERESTS. SITUATION MADE SOMEWHAT EASIER BY PRESENT LACK DIRECT U. S. BUSINESS INTERESTS HERE WHICH OBIVIATES ANY PROBLEMS OF UNFAVORABLE COMPARISONS BEING DRAWN BY HOSTILE ELEMENTS BETWEEN U. S. THEORY AND PRACTICE.

4) ASSOCIATIONS - COVERING EVERYTHING FROM STUDENTS TO PROFESSIONAL SOCIETIES, ASSOCIATIONS PER SE WILL PROBABLY MUSHROOM AFTER ENABLING LEGISLATION PASSED (STILL NOT STRICTLY LEGAL IN VIEW CURRENT LACK LEGISLATION). IN SPITE OF NON- LEGAL STATUS, HOWEVER, TWO ASSOCIATIONS IN EXISTENCE SINCE LATE 1972: NON- GOVERNMENTAL JOURNALISTS' ASSOCIATION (NOT VERY ACTIVE RECENTLY DUE INTERNAL SQUABBLES) AND AFGHAN MANUFACTURES' ASSOCIATION (ACTIVE AND GROWING IN IMPORTANCE).

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II. A.

- 1) ASSURE ACCESS TO FUTURE LEADERSHIP 10 PERCENT
- 2) DEVELOP INFLUENTIAL RELATIONSHIPS 15 PERCENT
- 3) FAVORABLE ATTITUDES TOWARD US 5 PERCENT
- 4) UNDERSTANDING OF US GOALS 5 PERCENT
- 5) ATTITUDES ON SPECIFIC US INTERESTS 10 PERCENT
- 6) BILATERAL TRADE AND INVESTMENTS 10 PERCENT
- 7) STRENGTHEN MODERATE GROUPS 5 PERCENT

- 8) ECONOMIC AND SOCIAL DEVELOPMENT 5 PERCENT
- 9) COMMITMENT TO DEMOCRATIC PROCESSES 5 PERCENT
- 10) ENCOURAGE PRAGMATIC APPROACHES 5 PERCENT
- 11) COUNTER FORCES HOSTILE TO US 5 PERCENT
- 12) UNDERSTAND POLITICAL AND SOCIAL TRENDS 20 PERCENT

II. B. HEAVIER WEIGHTS ASSIGNED AREAS RELATED TO DEVELOPING CONTACTS, WITHOUT WHICH FOLLOW UP ON OTHER MATTERS LIKELY TO BE INEFFECTIVE. AFGHAN SOCIETY STILL HIGHLY PERSONALIZED AND MEANINGFUL COMMUNICATION MUST BE WITH RIGHT INDIVIDUALS NO MATTER WHAT SUBSTANCE OF COMMUNICATION IS. REASON HEAVIEST WEIGHT ATTACHED 11 A. (12) IS THAT FREQUENTLY JOB TITLES OR ACTUAL ASSIGNED RESPONSIBILITIES WITHIN RGA HAVE LITTLE RELEVANCE TO DECISION- MAKING PROVESS OR IDENTIFICATION GENUINELY INFLUENTIAL GROUPS AND INDIVIDUALS.

LOWER WEIGHTS (5 PERCENT) ASSIGNED AREAS WHERE LARGER INVESTMENT MISSION RESOURCES EITHER UNNECESSARY OR UNLIKELY PRODUCE POSITIVE RESULTS IN NEAR FUTURE. THUS, II. A. 3 AND 4 REQUIRE LESS RESOURCES DUE EXISTING BASE GENERALLY FAVORABLE ATTITUDES TOWARD U. S. AMONG MAJORITY AFGHAN ELITE; II. A. 7 THROUGH 10 REFLECT RANGE OF LIMITATIONS FROM POLITICAL INADVISABILITY OF HIGH PROFILE WITHIN DELICATE INTERNAL POLITICAL SYSTEM (7 AND 9), AGGRESSIVELY CONSERVATIVE NATURE PREDOMINANTLY RURAL AFGHAN SOCIETY (8), EXISTING INCLINATION, AFGHAN ELITE TO OPT FOR NON- IDEOLOGICAL APPROACHES (10).

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ACTION SS-15

INFO OCT-01 NEA-10 ADP-00 CU-04 AID-20 NSC-10 CIAE-00

DODE-00 INR-10 NSAE-00 PA-03 RSC-01 USIA-12 PRS-01

RSR-01 SIL-01 LAB-06 PC-15 /110 W
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R 270445 Z APR 73
FM AMEMBASSY KABUL
TO SECSTATE WASHDC 3001

C O N F I D E N T I A L SECTION 2 OF 2 KABUL 3075

- III. A.
- 1) CU INTERNATIONAL VISITOR 10 PERCENT
 - 2) CU EDUCATION TRAVEL 15 PERCENT
 - 3) CU ACADEMIC GRANTS

-- FOREIGN STUDENT	5 PERCENT
-- FOREIGN PROFS (LECTURING)	3 PERCENT
-- FOREIGN PROFS (RESEARCH)	2 PERCENT
-- AMERICAN PROFS (LECTURING)	5 PERCENT
-- AMERICAN PROFS (RESEARCH)	5 PERCENT
4) TEENAGE PROGRAM	5 PERCENT
5) CU SHORT TERM AMERICAN GRANTEEES	5 PERCENT
6) AID TRAINING	15 PERCENT
7) MILITARY TRAINING	15 PERCENT
8) DOD OR MAP ORIENTATION	10 PERCENT
9) USIA CULTURAL AND INFORMATIONAL PROGRAMMING	5 PERCENT

III. A) IMPROVEMENTS: CURRENT PROGRAMS OPERATING AT OPTIMUM EFFECTIVENESS WITH TIGHTENED BUDGET LIMITATIONS.

B) PRIVATE RESOURCES COULD CONTRIBUTE MOST USEFULLY IN EDUCATIONAL FIELD WITH INCREASED EXCHANGES (BOTH WAYS). WHILE NO WEIGHT ATTACHED CU ACADEMIC GRANTS TO AMERICAN STUDENTS (PRIMARILY DUE MISSION REQUIREMENTS HUSBAND SCARCE RESOURCES), US INSTITUTIONS AND FOUNDATIONS COULD ASSIST THIS AREA BY IDENTIFYING AND FUNDING AMERICAN STUDENTS' STUDY IN FAGHANISTAN. AFGHAN ELITE VERY CONSCIOUS RICHNESS OWN CULTURAL HISTORY AND
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AWARE WHAT APPEARS MINIMAL WESTERN INTEREST IN SAME.

III. C) WHILE PEACE CORPS CORRECTLY SEEKS LOWEST LEVEL OFFICIAL IDENTIFICATION WITH EMBASSY ELEMENTS, AFGHANISTAN PROGRAM EFFECTIVELY PROMOTES YOUTH INTERESTS THROUGH GOOD PUBLIC RELATIONS
RESULTING FROM SPECIFIC COUNTRY PROGRAMS (ESPECIALLY RECENT CONTRIBUTIONS PVC' S IN OPERATION HELP AND FOOD FOR WORK PROJECTS), POSITIVE RESULTS FROM ENGLISH LANGUAGE TEACHING AND IDENTIFICATION PROMISING INDIVIDUALS (WHETHER FAVORABLE OR UNFAVORABLE TO US) WITHIN RGA BUREAUCRACY AND LARGER AFGHAN SOCIETY, PARTICULARLY AT PROVINCIAL LEVEL. PEACE CORPS CONTRIBUTION MISSION YOUTH EFFORT NECESSARILY LIMITED BUT AT WHAT WE CONSIDER APPROPRIATE LEVEL.

IV. A) ABOVE AVERAGE

IV. B) OVERALL US INTERESTS IN AFGHANISTAN PRECLUDE VERY HIGH OR HIGH WEIGHT BEING ATTACHED IMPORTANCE MISSION YOUTH EFFORT. NEVERTHELESS, EFFECTIVE IMPLEMENTATION BROAD US POLICY OBJECTIVES AND SPECIFIC IN- COUNTRY PROGRAMS REQUIRE GREATER THAN AVERAGE ATTENTION YOUTH EFFORT.

IV. C) (1)(A) 20 PERCENT - ROUGHLY, 300 MONTHS

IV. C)(1)(B) CONTACT - 50 TO 60 PERCENT; REPORTING - 20 PERCENT; PROGRAM - 20 TO 30 PERCENT, AS REQUIRED.

IV. C)(1)(C)

STATE	30 PERCENT
USIA	30 PERCENT
AID	20 PERCENT
DOD	15 PERCENT
PC	5 PERCENT

IV. C)(2)

CU	50 PERCENT
USIA	20 PERCENT
AID	5 PERCENT
MAP	90 PERCENT (AFGHANISTAN MAP ALL TRAINING).

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